

## ESF #1 - TRANSPORTATION

## Participating Departments/Agencies:

Nebraska Department of Roads  
Nebraska Department of Administrative Services  
    Transportation Services Bureau  
Nebraska Department of Aeronautics  
Nebraska Department of Education  
Nebraska Game and Parks Commission  
Nebraska Emergency Management Agency  
Nebraska Military Department  
Nebraska Public Service Commission  
Nebraska State Fire Marshal  
Nebraska State Patrol

I. PURPOSE

- A. To coordinate the use of transportation resources to support the needs of local governments, voluntary organizations and other emergency groups requiring transportation resources to perform their emergency response and recovery missions.
- B. To manage state transportation resources which includes:
  - 1. Performing necessary actions to assist with emergency evacuation and re-entry of affected areas.
  - 2. Processing all transportation assistance requests from local emergency operations centers (EOCs) and state ESF requests received through the SEOC.
  - 3. Allocating and/or prioritizing public and private transportation resources for the transportation of people, materials, goods, and services to impacted areas. This includes the modes of highway, rail, air, and water.
  - 4. Establishing emergency highway traffic regulations to restrict access to roadway use as appropriate.
  - 5. Performing necessary actions to assist with recovery operations.

II. SITUATION

## A. Disaster Condition

The transportation system in Nebraska may be severely damaged by an emergency or disaster event. Local transportation capabilities may be hampered

by insufficient resources, damaged infrastructure, and disrupted communications. Pre- or post-event evacuation may be ordered and may require local government(s) to request transportation assistance.

B. Assumptions

1. All available local transportation resources will be committed and additional help will be needed from the state.
2. Coordination with local and other ESFs efforts will be required.
3. Damaged areas will be restricted and not readily accessible, except in some cases by air.

III. CONCEPT OF OPERATIONS

- A. During an incident, participating ESF#1 agencies/departments are organized and will function in accordance with the NIMS protocols.
- B. Before, during, and immediately following a Governor's emergency proclamation, ESF #1 will respond to requests for local transportation assistance. It is anticipated that after evacuation efforts are completed, the majority of the requests for transportation resources will be initiated by other ESFs to assist in providing aid to those in need.
- C. In support of ESF #1, the Department of Roads (DOR) will provide a representative to serve as the NEMA designated ESF Coordinator (ESFC) for ESF #1. In the event of a potential or real disaster event, the ESFC will be notified by the SEOC. Upon SEOC request, the ESFC will be available to respond to transportation-related requests submitted through the Nebraska Emergency Management Agency (NEMA). When activation of the SEOC is implemented, and the NEMA requests, the ESFC will activate ESF #1, identify which participating departments/agencies are needed, and take steps to insure that the departments/agencies are activated or on alert as appropriate.
- C. ESF #1: may be requested or assigned to:
1. Provide transportation resources, facilities, personnel and logistical support as requested through the SEOC;
  2. Maintain inventories of available vehicular resources;
  3. Establish communications with appropriate field personnel and ensure that they are ready for timely response;
  4. Develop and prioritize strategies for a coordinated response;

5. Pre-position resources when it becomes apparent that state transportation resources will be required;
6. Coordinate the movement of over-the-road or air transportation resources, needed in response and/or recovery, from the potential disaster area, to the nearest staging area or camp;
7. Commit additional equipment when evacuation or re-entry of a designated area is authorized and the local transportation resources are not sufficient;
8. Coordinate with ESF #6 (Mass Care) to provide ground transportation to evacuation shelters;
9. Coordinate transportation resources with requests for transport of personnel, goods, and services;
10. Continually re-assess priorities to address the most critical transportation needs;
11. Track resources which are committed to specific missions;
12. Re-deploy and re-stage resources as appropriate.
13. Coordinate aviation resources available to assist in disaster response activities;
14. Perform damage assessments and surveys on aircraft, airfields and related equipment;
15. Provide for aircraft and personnel.
16. Provide resource information regarding transportation assets;
17. Provide information on the location and availability of local governmental transportation resources;
18. Upon a valid request, may temporarily alter or suspend existing rates and regulations for common carriers;
19. Upon a valid request, may temporarily alter or suspend existing transportation regulations for local school districts.
20. In cooperation with local law enforcement officials, may staff traffic control points;
21. Provide transportation resources and personnel to transport or escort emergency personnel and vital supplies.

#### IV. ADDITIONAL RESOURCES

ESF #1 will utilize personnel and resources from state departments/agencies to respond to mission assignments related to emergencies/disasters. Additional resources available from other ESFs may be coordinated and mobilized to support ESF #1 missions. When requests exceed the state's capability to respond, additional resources (i.e., federal resources, contractual agreements, and mutual aid agreements) will be mobilized. All personnel and resources mobilized by ESF #1 will remain under the direction and control of the ESFC #1, unless otherwise designated.

#### LIST OF ATTACHMENTS

| ATTACHMENT | ITEM  | PAGE     |
|------------|---|----------|
| Appendix 1 | Highway Road Closures   | ESF 1-5  |
| Attachment |   |          |
| 1          | Emergency Notification and Reporting Procedures<br>For Highway – Related Incidents                    | ESF 1-9  |
| 2          | Federal Highway Administration – Nebraska Division<br>Emergency Notification and Reporting Procedures | ESF 1-11 |

## HIGHWAY ROAD CLOSURES

The Nebraska Department of Roads, hereinafter referred to as the Department, and the Nebraska State Patrol, hereinafter referred to as the Patrol, hereby mutually agree to the following provisions:

### I. Short-Term Closure.

- A. A short-term closure is a closure of a state highway expected to last for two hours or less.
- B. The Nebraska State Patrol is authorized to institute a short-term closure when the Patrol determines that a highway should be closed as a result of any condition on or along the highway, such as for collisions, accidents, weather conditions, natural disasters, damage to or destruction of the highway, or other conditions or emergencies. The Patrol will promptly notify the Department's Area Maintenance Superintendent of any short term closure.
- C. The Patrol will be responsible for all traffic control related to a short-term closure. The Patrol may use local law enforcement officers to assist with traffic control.
- D. For Interstate Highway closures, the Patrol may use the Department's closure gates to assist with its traffic control. An interstate mainline gate should not be used unless an officer is present at or near the gate for traffic control.
- E. The Patrol will promptly notify the Department's Area Maintenance Superintendent whenever the Patrol determines that a short-term closure is not likely to be completed within about two hours of when it began. With advice from the Patrol, the Department will determine (1) whether the closure will be reclassified as a long-term closure, and (2) whether, and if so when, the Department will relieve the Patrol of traffic control duties for the closure. The Patrol will be responsible for traffic control at the scene until the Department has relieved the Patrol of this duty.

### II. Long-Term Closure.

- A. A long-term closure is a closure of a state highway that is expected to last longer than two hours.
- B. The Department will be responsible for any closure that is determined from the beginning to be a long-term closure. For any unplanned long-term closure, the Patrol will be responsible for traffic control when the Patrol arrives at the scene prior to Department personnel. The Patrol will assist with traffic control until the Department has sufficient personnel present at the scene to relieve the patrol of traffic control duties.

- C. Department personnel will be responsible for closing interstate closure gates for all long-term closures implemented by the Department. Patrol officers may be requested to assist with traffic control when necessary. The Patrol or the Department may use local law enforcement officers for assistance with traffic control.
- D. The Department will be responsible for deciding when a state highway should be closed due to inclement weather. The Department will make a reasonable effort to keep all highways open to traffic at all times. The Department will, when reasonably possible, make the Interstate highway system a priority for snow removal and ice control work.
- E. The Department will retain sole discretion to determine what factors or conditions justify the closing of a state highway for inclement weather and may give consideration to the past, present and projected temperatures, amounts of snow, ice conditions, wind conditions, visibility conditions and the availability of employees and equipment to remove the snow or treat the ice conditions.
- F. The Patrol will promptly notify the Department of any request for a long term closure because of hazardous material spills, road damage or other similar conditions. The Department's area maintenance superintendents should be consulted to determine if traffic could be maintained on the highway without implementing a closure.

### III. Responsibilities

- A. Department Area Maintenance Superintendent will:
  - 1. Keep the Department's District Engineer, District Maintenance Superintendent and/or District Operations Center advised of the condition of the road and of his/her operators.
  - 2. Maintain contact with the local Patrol officers to discuss conditions.
  - 3. Keep the on-line road condition reporting system current.
  - 4. Coordinate efforts regarding traffic control devices (e.g. changeable message signs).
  - 5. Remove all traffic control devices at the end of the closure.
  - 6. Notify local media as necessary.
  - 7. Maintain communications with adjoining Department Area Maintenance Superintendents to insure continuity in the plan.

8. Maintain communications with local emergency management on traffic concerns caused by vehicles exiting the interstate and accommodation status.
9. In conjunction with the Patrol, coordinate the moving of vehicles from, on and along the highway(s).

B. Department District Engineer and/or District Maintenance Superintendent will:

1. Monitor the situation.
2. Establish contact with the Patrol Troop Headquarters.
3. In consultation with the Patrol Troop Area Commander, make decisions on road closure, openings, or relocation of the closure.
4. Call the Operations and Maintenance Section, daytime hours: 402-471-1747 or 402-471-1810. After hours: 402-416-0873 (available 24 hours). Operations and Maintenance staff are responsible for contacting the Department's Director, Deputy Director-Operations, Communication Division, and the Federal Highway Administration if required.
5. Maintain communications with other affected Department District Engineers and/or District Maintenance Superintendents.
6. Maintain communications with local Emergency Management officials. Emergency Management shall recommend movement of closures based upon accommodation status.
7. Update local media as necessary.
8. Maintain contact with adjacent states, as necessary.
9. Move equipment and personnel, as needed, into affected areas.

C. Patrol Trooper will:

Keep Troop Area Commanders and/or Lieutenants advised of the road conditions.

D. Patrol Troop Area Commander will:

1. Keep the Division Major and the Department's District Engineer or designee advised of all pertinent information regarding road conditions.

2. After the decision has been made to close the road, will coordinate with the Department's District Maintenance Superintendent, or designee on the implementation of the closure.
3. After the decision has been made to open the road, will coordinate with the Department's District Engineer, Maintenance Superintendent, or designee on opening procedures.

E. Patrol Division Major will:

Notify the Patrol Colonel of the decision reached and keep him informed of the progressive conditions.

Dated this 29 day of January, 2004.

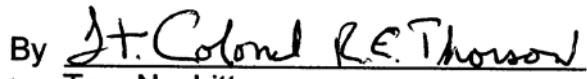
FOR THE DEPARTMENT:

FOR THE PATROL:

By

  
John Craig  
Director  
Nebraska Department of Roads

By

  
for: Tom Nesbitt  
Superintendent  
Nebraska State Patrol



**EMERGENCY NOTIFICATION AND REPORTING PROCEDURES  
FOR HIGHWAY-RELATED INCIDENTS  
August 2004**

I. Background:

The Nebraska Department of Roads (NDOR) field Districts are responsible for entering road condition and incident information year round into NDOR's internal on-line road condition reporting system. Incidents may also be reported by Nebraska State Patrol (NSP) or NDOR Division staff to the Operations and Maintenance (O&M) emergency call number, 402-416-0873. The on-call O&M staff member will enter events reported by NSP or NDOR Division staff into the on-line road condition reporting system. This information is ingested into the 511 Advanced Traveler Information System for access by the general public. The road condition reporting system is to be updated daily or as changes to the road conditions occur.

II. Road/Lane Closure or Restriction Reporting:

- A. All incidents requiring roads or lanes to be closed or restricted shall be promptly entered into NDOR's on-line road condition reporting system and promptly removed at incident conclusion. O&M Section staff are available to assist with data entry should system access be unavailable. When NDOR District personnel are effectively managing an incident that does not meet the criteria specified in Item 3, no telephone call to O&M Section staff is necessary.
- B. However, incidents meeting the criteria as specified in Item 3 shall be reported by telephone to the O&M emergency call number as soon as possible after discovery, as conditions change, and when resolution occurs. These procedures pertain to major highway or catastrophic incidents that affect the highway system in Nebraska. O&M Section on-call staff is responsible for notifying the Federal Highway Administration of incidents meeting the criteria in Item 3.
  - 1. Authorities: The authorities for these procedures are FHWA Order 5181.1, Emergency Notification and Reporting Procedures, dated July 13, 2001; Department of Transportation (DOT) Order 1900.9, DOT Emergency Management Policies and Programs, dated April 20, 2000; and DOT Order 1910.8, Notifying the Office of the Secretary of Emergency Situations, dated August 22, 1991.
  - 2. Operations and Maintenance Section Emergency Call Number: Incidents meeting the criteria in Item 3 or road condition reporting system problems should be reported to the Operations and Maintenance emergency call number at 402-416-0873 twenty-four hours a day. If that number fails, use the backup numbers:
    - a. O&M Emergency Call No.      402-416-0873 Available 24 Hours

- b. O&M/Transp. Technology Office 402-471-1747 During Office Hours
  - c. O&M/Transp. Technology Office 402-471-1810 During Office Hours
  - d. Backup Emergency Call No. 1 402-430-4463 Jaimie Huber Cell – After Hours
  - e. Backup Emergency Call No. 2 402-540-1332 Jim Schmailzl Cell – After Hours
3. Criteria for Reporting Incidents: Significant highway-related incidents meeting one or more of the following criteria should be reported:
- a. Significant disruption to highway operations resulting from natural disasters such as major floods or earthquakes;
  - b. Suspected bioterrorism events;
  - c. Loss of life or serious injury of a prominent individual such as a member of Congress, senior executive branch or military official, diplomatic dignitary, or other major public figure;
  - d. Any highway incident that creates national media attention. That is, multi-vehicle crash, highway-rail crossing incident, train derailment, bridge collapse, evacuation, etc.;
  - e. Highway incidents involving motor carriers resulting in fire, explosion, or the release of hazardous materials that necessitate the evacuation of the immediate area;
  - f. Highway incidents involving the deaths of ten or more people;
  - g. Any chain-reaction incident where more than 20 vehicles are involved;
  - h. Any incident involving a school bus resulting in serious injuries or deaths;
  - i. Any incident that causes significant damage or closure over eight hours to highways or bridges on the National Highway System (NHS). *This does not apply to media announced construction and maintenance work, and typical weather-related closures due to commonly occurring snowstorms.*

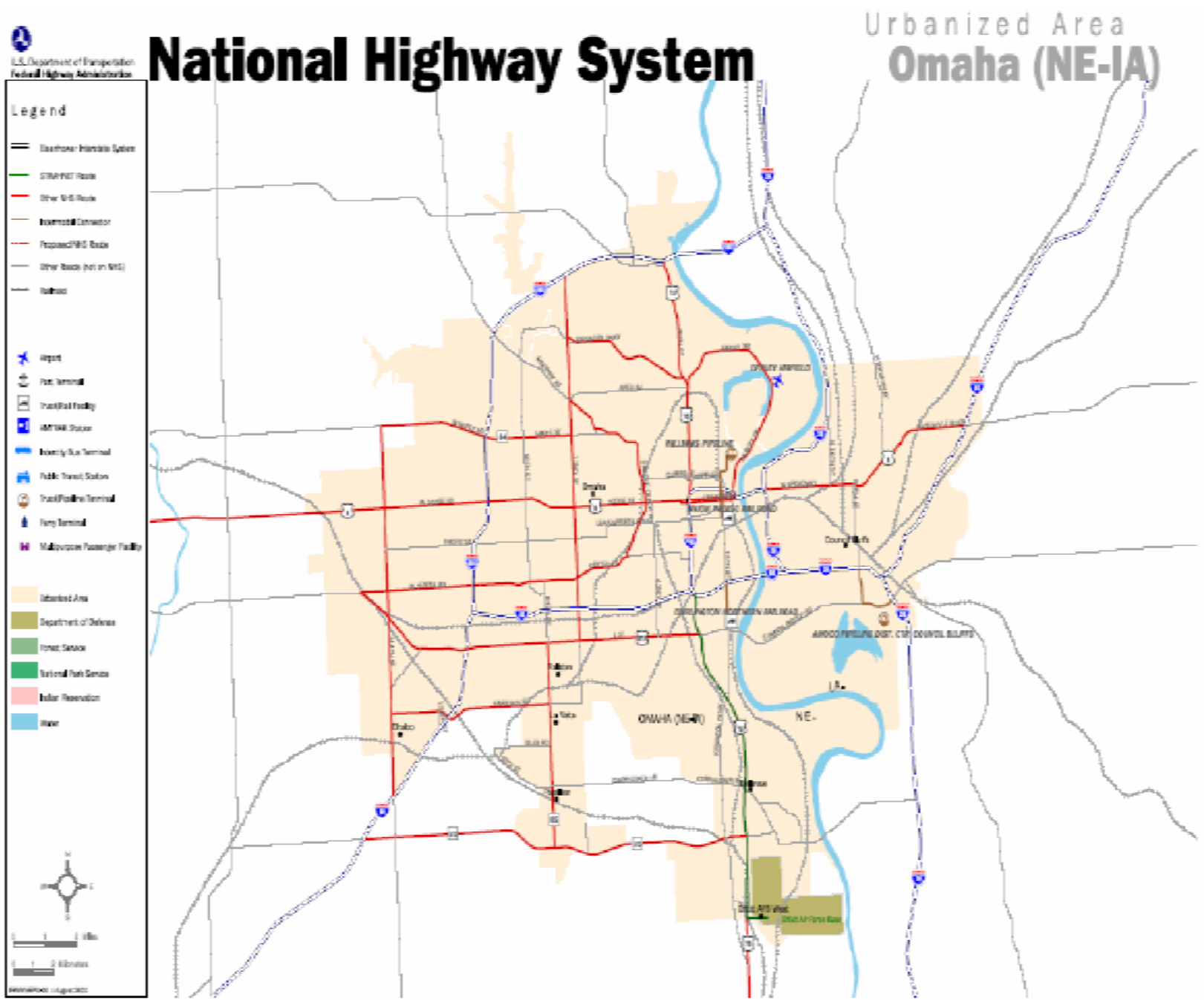
**FEDERAL HIGHWAY ADMINISTRATION – NEBRASKA DIVISION  
EMERGENCY NOTIFICATION AND REPORTING PROCEDURES  
(State Agency Edition)  
July 2004**

- I. Purpose: These procedures pertain to major highway or catastrophic incidents that affect the highway system in Nebraska. Please report such occurrences to the Nebraska Division of the Federal Highway Administration (FHWA) as set forth in the following paragraphs. We thank you for your assistance.
- II. Authorities: The authorities for these procedures are FHWA Order 5181.1, Emergency Notification and Reporting Procedures, dated July 13, 2001; Department of Transportation (DOT) Order 1900.9, DOT Emergency Management Policies and Programs, dated April 20, 2000; and DOT Order 1910.8, Notifying the Office of the Secretary of Emergency Situations, dated August 22, 1991.
- III. FHWA Emergency Contact Information: Incidents should be reported to the FHWA Nebraska Division's 24-hour pager at 402-999-3042 or [4029993042@airmessage.net](mailto:4029993042@airmessage.net). While the pager is the preferred avenue, the following contact information is also provided:
  - A. Principal Contact:

Greg Kolle 402-437-5977 (Office Phone)  
402-437-5146 (Office Fax)  
402-438-5448 (Home Phone)  
[greg.kolle@fhwa.dot.gov](mailto:greg.kolle@fhwa.dot.gov)
  - B. Alternate Contact:
    1. John J. Perry 402-437-5974 (Office Phone)  
402-437-5146 (Office Fax)  
402-477-4779 (Home Phone)  
[john.j.perry@fhwa.dot.gov](mailto:john.j.perry@fhwa.dot.gov)
    2. Frank Rich 402-437-5967 (Office Phone)  
402-437-5146 (Office Fax)  
402-477-0064 (Home Phone)  
[frank.rich@fhwa.dot.gov](mailto:frank.rich@fhwa.dot.gov)
  - C. Criteria for Reporting Incidents: Significant highway-related incidents meeting one or more of the following criteria should be reported:
    1. Significant disruption to highway operations resulting from natural disasters such as major floods or earthquakes;

2. Suspected bioterrorism events;
3. Loss of life or serious injury of a prominent individual such as a member of Congress, senior executive branch or military official, diplomatic dignitary, or other major public figure;
4. Any highway incident that creates national media attention. That is, multi-vehicle crash, highway-rail crossing incident, train derailment, bridge collapse, evacuation, etc.;
5. Highway incidents involving motor carriers resulting in fire, explosion, or the release of hazardous materials that necessitate the evacuation of the immediate area;
6. Highway incidents involving the deaths of ten or more people;
7. Any chain-reaction incident where more than 20 vehicles are involved, regardless of the number of injuries, period of road closure, or national media interest;
8. Any incident involving a school bus resulting in serious injuries or deaths;
9. Any incident that causes significant damage or closure over eight hours to highways or bridges on the National Highway System (NHS). This does not apply to media announced construction and maintenance work, and typical weather-related closures due to commonly occurring snowstorms. (See attached NHS maps).







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